State Planning Standards Checklist for Annex T, Donations Management

Jurisdiction(s): City of Beaumont
Annex Date: September 27, 2018 **Date of most recent change, if any:** _____
(The date which appears on the signature page)

Note: The annex will be considered Deficient if the *italicized* standards are not met.

This Annex shall:	Section/paragraph
I. Authority	
T-1. Identify local, state, and federal legal authorities pertinent to the subject of the annex in addition to those cited in the basic plan.	I.
II. Purpose	
T-1. Include a purpose statement that describes the reason for development of the annex.	II.
III. Explanation of Terms	
T-1. Explain acronyms and define terms used in the annex.	III.
IV. Situation & Assumptions	
T-2. Include a situation statement related to the subject of the annex or refer to the general situation information contained in the Basic Plan.	IV.A
T-3. Include a list of assumptions used in planning for donations management operations during emergency situations.	IV.B
V. Concept of Operations	
T-4. State the objectives of the local donations management program.	V.A.
T-5. Outline the local concept of operations for managing donations in the aftermath of a disaster.	V.B
T-6. Describe the organizational elements of the local donations management program.	V.C.1
T-7. Describe the operational units of the local donations management program and their function	V.C.2
T-9. Include a list of actions by phases of emergency management to be taken to ensure effective donations management during emergency situations.	V.D
VI. Organization & Assignment of Responsibilities	
T-11. Indicate how the donations management function will be organized.	VI.A
T-11. Include a listing of the responsibilities for donations management tasks assigned to individuals, departments, operating units, and other groups.	VI.B
VII. Direction & Control	
T-15. Describe how the donations management program will be directed and coordinated.	VII.A-B
VIII. Readiness Levels	
T-15. Describe actions to be taken at various readiness levels.	VIII

IX. Administration & Support	
T-16. Establish reporting requirements for the donations Management program.	IX.A
T-17. Establish policies on record keeping for the donations management program.	IX.B
T-18. Outline training and exercise requirements relating to the donations management program.	IX.E-F
X. Annex Development & Maintenance	
T-18. Specify the individual(s) by position responsible for developing and maintaining the annex.	X.A
T-19. Make reference to the schedule for review and update of annexes contained in Section X of the Basic Plan	X.B
XI. References	
T-19. List references pertinent to the content of the annex.	XI
Other	
T-1-1. Include a sample Donation Needs List	Appendix 1
T-2-1. Include a sample of a Record of Donation Offer	Appendix 2
T-3-1. Includes a sample of Public Information Release for	Appendix 3
T-4-1. Include a Donations Management Operations Guide that: *A. Identifies the Donations Coordinator.* B. Makes provisions for identifying key donations management operating units and their responsibilities, identifying suitable facilities and required equipment for each unit, and describing how units will operate.	Appendix 4 Tab A Remaining tabs
T-5-1. Includes a reference to Volunteer Management Coordination forms	Appendix 5

FOR LOCAL GOVERNMENT USE	Signature	Date
This Checklist Completed By	Shaquana Noble	9/07/18

FOR DEM USE	Initials	Date
DEM Preparedness Section Processing		

ANNEX T

DONATIONS MANAGEMENT

CITY OF BEAUMONT

BEAUMONT
Emergency Management

September 2018

Ver 1.2
07/04

APPROVAL & IMPLEMENTATION

Annex T

Donations Management

Signature (Tim Ocnaschek) EMC Date 9/26/2018

RECORD OF CHANGES

Annex T

Donations Management

Donations Steering Committee Members:

Change #	Date of Change	Entered By	Date Entered

ANNEX T
DONATIONS MANAGEMENT

I. AUTHORITY

A. See the Basic Plan for general authorities.

B. Annex T (Donations Management), State of Texas Emergency Management Plan.

II. PURPOSE

The purpose of this annex is to outline the concept of operation, organizational arrangements, and responsibilities for coordinating the efforts of volunteer groups and local government to manage donations of goods and services that may occur in the aftermath of an emergency situation.

III. EXPLANATION OF TERMS

A. Acronyms

ACS	Adventist Community Services
ARC	American Red Cross
CBO	Community-Based (Volunteer) Organization (see VOLAG)
DC	Donations/Volunteer Coordinator
DSG	Donations Steering Group
EMC	Emergency Management Coordinator
EOC	Emergency Operations Center
NIMS	National Incident Management System
OEM	Office of Emergency Management
PIO	Public Information Office/Officer
PSA	Public Service Announcement
RSA	Resource Staging Area
TSA	The Salvation Army
VOAD	Voluntary Organizations Active in Disaster
VOLAG	Voluntary Agency (charitable organization that meets the provisions of IRS Code 501(c)(3))

B. Definitions

1. National Incident Management System (NIMS). The NIMS provides a consistent nationwide approach for Federal, State, territorial, tribal, and local governments to work effectively and efficiently together to prepare for, prevent, respond to, and recover from domestic incidents, regardless of cause, size, or complexity.

Donations refer to the following:

1. Cash: Currency, checks, money orders, securities, etc.

2. Goods: Food, water, clothing, equipment, toys, furniture, pharmaceuticals, bedding, cleaning supplies, etc.

3. Volunteers and Services:

   a. Individuals who are not members of any particular volunteer group (often referred to as "spontaneous," "emergent," or "non-affiliated" volunteers).

   b. Individuals who are members of recognized disaster relief organizations who have undergone formal training by those organizations (i.e., "affiliated" volunteers).

   c. People with specialized training and expertise (e.g., doctors, nurses, medics, search and rescue, fire fighting, heavy equipment operators, etc.) who may either be non-affiliated or members of a disaster relief organization.

   d. Teams that provide specialized equipment or capabilities (e.g., urban search and rescue, dog teams, swift water rescue teams, home repair teams, etc.).

IV. SITUATION & ASSUMPTIONS

A. Situation

1. As noted in the Basic Plan, this jurisdiction is at risk from a number of hazards that could threaten public health and safety as well as private and public property. Should a major disaster or a lesser emergency where there is high level of media interest occur, many individuals may want to donate money, goods, and/or services to assist the victims or participate in the recovery process. The amount of donations offered could be sizable, and we could face extreme difficulties in receiving, storing, securing, sorting, transporting, accounting for, and distributing the donations to the disaster victims and supervising volunteer workers desiring to assist in the effort.

2. The City of Beaumont does not wish to operate a system to collect, process, and distribute donations to disaster victims. Such a system is best operated by community-based organizations (CBOs) and other voluntary agencies (VOLAGs) who have successfully handled donations in the past. Local government does, however, desire to coordinate its donation management efforts with volunteer organizations and agencies.

3. According to Chapter 418.074 of the Texas Government Code, our Mayor may accept a donation (in the form of a gift, grant, or loan) on behalf of the City of Beaumont for purposes of emergency services or disaster recovery. In turn, our City may use all the services, equipment, supplies, materials, and funds to the full extent authorized by the agreement under which they are received.

B. Assumptions

1. Should a major emergency or disaster occur, donations may be given/delivered to our City whether or not they are requested. In large quantities, such donations may overwhelm the capability of the local community to handle and distribute them.

2. In a catastrophic disaster affecting the jurisdiction, local government and local volunteer groups and agencies may be adversely affected and may not be able to cope with a sizable flow of donations.

3. Donated goods may be offered to local volunteer groups or simply delivered to local government. Donations of cash for disaster victims may be made to local government.

4. Many individuals donate goods that are not needed by disaster victims or offer services that are not needed in the recovery process. Receiving and sorting unneeded goods or hosting volunteers who do not have needed skills wastes valuable resources; disposing of large quantities of unneeded goods can be a lengthy and very costly process.

5. In some cases, the amount of donations received by a community may relate more to the media attention the emergency situation receives than the magnitude of the disaster or the number of victims.

6. The problem of unneeded donations can be reduced, but not eliminated, by developing and maintaining a current list of disaster needs, screening donation offers, and providing information to potential donors through the media on current needs and those items and services that are not required.

7. Most personal donations are given little expectation of return other than the personal satisfaction of giving and perhaps some acknowledgment of thanks. However, some donations may be unusable, have "strings attached," or not really be donations at all. They may:

   a. Be given with an expectation of some sort of repayment, publicity, or a tax write-off.

   b. Be items that are out-of-date (such as expired foodstuffs or pharmaceuticals) unusable (broken furniture; dirty or torn clothing) or unsuitable (food that requires refrigeration, winter coats in August).

   c. Be volunteer services that do not meet the announced or advertised expectations or capabilities; skilled trades that are not properly licensed or certified.

   d. Be provided illegally as a ruse in a fraudulent process to obtain money from disaster victims.

   e. Be offered at a "discount" to disaster victims, with any real savings being minimal or nonexistent.

   f. Be offered in limited quantity as a deception to simply show an "association" with government or disaster relief as a basis for future advertising or publicity.

8. Donated goods may arrive in the local area without warning, day or night. Delivery drivers will want to know where they should deliver their load and who will unload it. They typically want their cargo off-loaded quickly so they can minimize down-time.

9. Donations will frequently arrive unsorted and with minimal packaging and markings. Donations may be packed in boxes, crates, barrels, or garbage bags; some items may be in bins or on pallets. When such goods are received, they must typically be sorted, repackaged and labeled, temporarily stored, and then transported to distribution points to be picked up by disaster victims. Some places that are organized to handle unsorted donated goods include; The Salvation Army, Goodwill, Southeast Texas Food Bank, and Some Other Place.

10. Donors may want to:

    a. Know what is needed in the local area -- cash, goods, and/or services.

    b. Know how they should transport their donation to the local area, or if there is someone who can transport it for them.

    c. Start a "drive for donations" to help disaster victims, but have no knowledge of what to do and how to do it.

    d. Earmark their donation for a specific local group or organization, such as a church, fraternal society, or social service agency, or want to know to who, specifically, received their donation.

    e. Have their donation received by a local official and/or receive a letter of appreciation or public recognition.

    f. Want to be fed and provided with lodging if they are providing volunteer services.

11. Disaster victims may:

    a. Desire immediate access to donations before they are sorted and ready to be disseminated at appropriate distribution points.

    b. Believe that the donations have not been or are not being distributed fairly if they do not have information on the process of distributing donations.

    c. May have unmet needs which can be satisfied by additional donations.

V. CONCEPT OF OPERATIONS

A. Objectives

The objectives of our donations management program are to:

1. Determine the needs of disaster victims and inform potential donors of those needs through the media and a variety of other means.

2. Receive, process, and distribute goods and cash donations to victims that can be used to recover from a disaster.

3. Accept offers of volunteers and donated services that will contribute to the recovery process.

4. Discourage the donations of goods and services that are not needed, so that such donations do not in themselves become a major problem.

B. Operational Concepts

1. The City of Beaumont does not wish to operate a system to collect, process, and distribute donations to disaster victims. Such a system is best operated by community-based organizations and other volunteer organizations that have successfully handled donations in the past. However, experience has shown that volunteer groups can be overwhelmed by the scale of donations and need certain government assistance (such as traffic control, security, and help in identifying facilities to receive, sort, and distribute donated goods); additionally, large numbers of donations may be sent to the local government itself. Hence, local government desires to coordinate donation management efforts with volunteer organizations and agencies.

2. Recognized local and national charities (e.g., community-based organizations (CBOs) and the voluntary (disaster relief) agencies (VOLAGs)) have been accepting, handling, and distributing donations for many years. These CBOs and VOLAGs (to include The Salvation Army, Goodwill, Southeast Texas Food Bank, and Some Other Place) are skilled in the donations management process, and they should be the first recourse for collecting and managing donations after a major emergency or catastrophic disaster. Donors outside the local area should be encouraged to work through recognized community, state, or national social service organizations or voluntary human resource providers in the community in which they live. These organizations are capable of receiving donations in areas across the State or nation and then earmarking assistance for a particular disaster.

3. Donations of cash to CBOs and VOLAGs for disaster relief allows those organizations to purchase the specific items needed by disaster victims or provide vouchers to disaster victims so that they can replace clothing and essential personal property with items of their own choosing. Cash donations also reduce the tasks of transporting, sorting, and distributing donated goods. Therefore, cash is generally the preferred donation for disaster relief.

4. Our Donations Management response operations are implemented in accordance with National Incident Management System (NIMS), which employs two levels of incident management structures.

    a. The Incident Command System (ICS) includes a core set of concepts, principles, and terminology applicable to single or multiple incidents regardless of their scope.

b. Multi-agency Coordination Systems integrate a combination of facilities, equipment, personnel, procedures, and communications into a common framework, which allows for the coordination and support of incident management.

5. During certain emergencies, disasters, or catastrophic incidents, if circumstances dictate donations will be managed internally, it may be necessary to transition from the normal ICS structure with a Donations/Volunteer Unit, to a Donations Management Branch under the Logistics Section in order to efficiently handle donations and volunteers. That structure and process is explained in more detail in Appendix 4.

C. Donations Management Program

The donations management program for the City of Beaumont is composed of several organizational elements and several operating units that are activated as needed at a level suitable for the anticipated workload. The organizational elements include the Donations/Volunteer Coordinator, Donations Steering Group, and the Unmet Needs Committee. The operating units include: a Donations Management Branch, a Resource Staging Area, a Call Center, one or more Distribution Points, and a Volunteer Center.

1. Organizational Elements

a. Donations/Volunteer Coordinator (DC). A Donations/Volunteer Coordinator shall coordinate the donation management efforts of volunteer groups and local government. The Donations/Volunteer Coordinator should be appointed in writing by the Mayor when this annex is initially published and a replacement should be appointed in writing whenever there is a vacancy in this position. See Appendix 4, Tab A, for a sample of the DC appointment letter.

b. Key Donations Management Personnel. Key donations management personnel should, to the extent feasible, be identified in advance so that they can receive training and assist in the development of operating procedures. In addition to the Donations/Volunteer Coordinator, key personnel include the individuals who will supervise operation of the Resource Staging Area, Call Center, Volunteer Center, and Distribution Point(s), as well as the Donations Financial Manager. See Appendix 4, Tab C, for the list of key donations management personnel.

c. Donations Steering Group (DSG). The DSG provides policy guidance and general direction for the donations program. Composed of representatives of local volunteer groups and appropriate government officials, it meets periodically to plan for donation management operations. Group members should be selected prior to a disaster, but it may be desirable to update and expand membership once a disaster occurs. Oftentimes the core of the Group is an existing association of local volunteer agencies such as the Voluntary Organizations Active in Disaster (VOAD). The Donations/Volunteer Coordinator is responsible for organizing the DSG and normally chairs the Group. See Appendix 4, Tab B for the DSG membership roster. When a disaster has occurred, the DSG should meet regularly to address policy issues and coordinate the solution to major challenges.

d. Unmet Needs Committee. The function of the Unmet Needs Committee is to assist disaster victims who need assistance that local government has been unable to provide. The DC is expected to assist in forming the Committee as soon as

practicable after a disaster occurs. The Committee may continue to operate for an extended period. The Unmet Needs Committee should consist of representatives from organizations that have provided or can provide money, manpower, or materials to assist in disaster relief. Members would typically include:

1) Representatives of local volunteer organizations.
2) Representatives of the local ministerial alliance.
3) Representatives of corporations that have donated money, staff, or goods for disaster relief.
4) Other interested parties that have donated to disaster relief.

Although the DC should assist in forming the Unmet Needs Committee, its chair should be elected by the members and preferably be a highly regarded and well known local citizen who does not have other major commitments. As this Committee will decide which individuals receive supplemental aid, it is generally inappropriate for government officials to serve as members of this Committee. If they do, they should play a non-voting advisory or support role only. See Appendix 4, Tab D, for Unmet Needs Committee membership.

2. Operating Units

All of the operating units listed below are established after a disaster has occurred. To facilitate rapid activation of the units, suitable local facilities for each unit should be identified in pre-emergency preparedness planning; see Appendix 4, Tab 1. Some of the operating units listed below may be collocated if suitable facilities are available; for example, the Volunteer Center may be collocated with the Resource Staging Area, if a facility that provides sufficient warehouse and office space is available. In coordinating use of facilities, it is important that those providing facilities understand that some of these facilities may need to continue operations for an extended period – possibly several months. All of these facilities will be largely staffed by volunteers.

a. The Donations Management Branch/Unit.

1) The Donations Management Branch/Unit coordinates operation of the donations management program in the aftermath of a disaster; it further:

a) Maintains a Current Needs List that identifies donations that are needed and donations that are not needed. (See Appendix 1 for a sample of a Current Donations Needs List.)

b) Maintains a record of the following, as appropriate:

(1) Phone responses and referrals.
(2) Cash donations received and distributed.
(3) Donated goods received and distributed.
(4) Volunteer workers utilized and tasks accomplished.

c) Handles correspondence related to the donations management program.

d) Ensures an appropriate accounting and disbursing system is established for any cash donations received (see Appendix 4, Tab J).

e) Works closely with the Public Information Officer (PIO) to ensure donation needs, information on the availability of donated goods, and pertinent information on the operation of the donations management program is provided to the media for dissemination to the public.

2) See Appendix 4, Tab E, for information on the operation of the Donations Management Branch/unit and the facilities, equipment, and staffing required.

b. Call Center

1) A Call Center is normally established to receive and respond to offers of donations and disseminate other disaster-related information. Depending on the goods or services offered and the current local situation, the Call Center may refer some donors to other agencies that may be better equipped to handle their donations. The Call Center may also be used to provide disaster-related information to callers.

2) Donation offers received by phone for goods and services on the Current Needs List will normally be recorded on a Record of Donation Offer, which will be provided to the Donations Management Branch for follow-up action. See Appendix 2 for an example of the Donation Offer Record.

3) The Call Center should work closely with the City of Beaumont Emergency Operations Center (EOC) to advise on items needed and not needed; to obtain official, updated disaster relief information for rumor control and victim assistance referrals; to provide data for government situation reports; etc.

4) See Appendix 4, Tab G, for information on the operation of the Call Center and the facilities, equipment, and staffing required.

c. Resource Staging Area (RSA)

1) An RSA may be established to receive, sort, organize, repackage if necessary, and temporarily store donated and other goods and then transport them to Distribution Points where victims can pick them up.

2) It is normally located outside of the disaster area and is operated by volunteer workers. Because of their expertise in warehouse management, the Adventist Community Services (ACS) has an agreement with the State to operate regional RSAs, and they also can be asked to operate a local community's RSA.

3) A regional RSA may be established to serve a group of affected communities. If a regional RSA is established, volunteers from those communities that receive goods from the facility will normally participate in its operation.

4) See Appendix 4, Tab F, for information on the operation of the RSA and the facilities, equipment, and staffing required.

d. Distribution Points

1) Distribution Points are sites from which ready-to-use goods (received directly from donor agencies or from an RSA or cash vouchers will be distributed to disaster victims.

2) They are typically operated by local community-based (volunteer) organizations (CBOs) or nationally-recognized volunteer agencies (VOLAGs) such as The Salvation Army (TSA) and the American Red Cross (ARC).

3) Distribution points are generally located in proximity to areas where disaster victims are living. They may be housed in facilities owned by volunteer groups or local government or in donated space.

4) See Appendix 4, Tab H, for information on the operation of Distribution Points and the facilities, equipment, and staffing required.

e. Volunteer Center

1) The Volunteer Center is a facility where spontaneous, emergent, unaffiliated volunteers are assembled, registered, assigned recovery tasks, and provided logistical and other support. Volunteers may be assigned to operate various donation management facilities, to provide direct assistance to victims (such as clean-up and home repair), or to assist government departments in recovery operations.

2) The Volunteer Center should be located in reasonable proximity to the disaster area, but not in that area.

3) See Appendix 4, Tab I, for information on the operation of the Volunteer Center and the facilities, equipment, and staffing required.

D. Actions by Phases of Emergency Management

Donations Management, as a function, primarily occurs during the recovery phase of an emergency. However, some donations management activities should occur during the preparedness and response phases of emergency management.

1. Preparedness

a. Appoint a Donations/Volunteer Coordinator and establish the DSG to oversee pre-disaster donations management planning and assign responsibilities for various donations management activities.

b. Prepare and update this annex to outline local donations management plans.

c. Identify possible sites for the Donations Management Branch/Unit, Call Center, RSA, Distribution Points, and a Volunteer Center.

d. Develop tentative operating procedures for the Call Center, RSA, Distribution Points, and Volunteer Center and determine how those facilities will communicate with each other.

e. Identify and coordinate with those volunteer organizations that could provide assistance in operating the jurisdiction's donations management program.

f. Brief elected officials, department heads, and local volunteer groups on a periodic basis about the local donations management program.

g. Brief the local media so they understand how the donations program will work so they can be prepared to advise the public of specific donation needs, discourage donations of unneeded items, disseminate information on the availability of donated goods, and provide other information as applicable.

h. Brief citizen groups on how they can contribute to disaster relief with their donations and how a donations management program typically operates.

i. Include consideration of donation management in local emergency management exercises to test donations management plans and procedures.

j. Ensure contingency procedures are established for rapidly activating a bank account to receive and disburse monetary donations.

2. Response

a. Review the donations management program with senior government officials.

b. Activate the DSG.

c. Identify and prepare specific sites for donations management facilities and begin assembling needed equipment and supplies.

d. Identify and activate staff for donations management facilities.

e. Provide the media (through the PIO) with information regarding donation needs and procedures, and regularly update that information.

3. Recovery

a. The DSG should determine which donations management facilities will and will not be activated.

b. Set up the donations management facilities that are activated and determine how each facility will be logistically supported.

c. Staff donations management facilities with volunteer or paid workers, conducting on-the-job training as needed.

d. Collect, sort, store, distribute, and properly dispose of donations, if necessary.

e. In coordination with the PIO, provide regular updates to the media on donations procedures, progress, status, and the Current Needs List (goods and services that are needed and not needed).

f. Continually assess donations management operations and determine when the donations management facilities should close down or be consolidated and when the donations management program can be terminated.

g. Keep records of donations received and, where appropriate, thank donors.

h. Activate the Unmet Needs Committee to provide continuing assistance to victims in need, depending upon the donations available.

i. Maintain accounts of expenses, individual work hours, etc. Donations activities and functions are not generally reimbursable; however, if certain expenses are considered for reimbursement, accurate records will have to be submitted.

VI. ORGANIZATION & ASSIGNMENT OF RESPONSIBILITIES

A. Organization

1. The organization for donations management in the aftermath of a disaster shall consist of the organizations and facilities described in this annex, supplemented by government personnel and other resources where needed, available and appropriate. The organizations described in this annex are composed largely of volunteers; the facilities described in this annex will be primarily operated by volunteers.

2. Our normal City of Beaumont emergency organization, described in Section VI.A of the Basic Plan and depicted in Attachment 3 to the Basic Plan, will carry out government activities in support of donation management.

3. The Mayor is responsible for managing donations (cash or goods) that are made to the City of Beaumont government for disaster relief, subject to any regulations that may be enacted by the City of Council.

4. The Mayor shall appoint a Donations/Volunteer Coordinator to manage the overall donations program and coordinate the efforts of volunteer groups and local government. The Donations/Volunteer Coordinator may be a volunteer or government employee familiar with the role of volunteer organizations active in disasters. As the Emergency Management Coordinator (EMC) has demanding duties during emergency response and recovery, the EMC should not be appointed as the Donations/Volunteer Coordinator.

B. Task Assignments

1. The Mayor or Designee will:

   a. Appoint a Donations/Volunteer Coordinator. See Appendix 4, Tab A.

   b. Ensure that a donations management program that coordinates the efforts of volunteer groups and local government is planned and ready for activation.

   c. Monitor the operation of the donations management program when activated.

2. The Donations/Volunteer Coordinator (DC) will:

a. Work with the EMC to coordinate planning for and oversee the operation of the donations management program.

b. Prepare and keep this annex current.

c. Designate members of the DSG, with the advice of EMC, senior local officials and local volunteer groups, and chair that group.

d. Identify, in conjunction with appropriate senior local officials and the DSG, individuals for the following key donations management positions:

   1) Volunteer Coordinator
   2) Resource Staging Area Manager
   3) Call Center Supervisor
   4) Donations Financial Manager

e. Develop and maintain, in coordination with the DSG, a Donations Management Operations Guide (Appendix 4 to this annex) as a separately published document. In the pre-emergency phase, this Guide will contain general planning information with respect to facilities, equipment, staffing, and general operating guidance. When the donations management program is activated, the Guide will be updated with specific facility and equipment information, updated staff rosters, and detailed operating procedures; copies of the document will be provided to all key donations management program personnel. In the pre-emergency phase, the Guide shall include:

   1) Potential locations for the Volunteer Center, RSA, Donations Call Center, Distribution Points, and Donations Management Branch.
   2) Equipment requirements for the facilities listed above.
   3) Supply requirements for the facilities listed above.
   4) Skeleton staff rosters for the facilities listed above.
   5) A list of organizations that could potentially provide volunteers to staff the facilities listed above.

f. Determine, in conjunction with the City Attorney, the procedures for preparing for and handling liability issues involving volunteers that are assisting the City of Beaumont in donations management operations. A volunteer waiver form will be required prior to any participation. See Appendix 5 for a sample form.

g. Provide the media, in coordination with the PIO, information on donations management for dissemination to the public.

h. Provide local government officials with regular reports on donations management operations.

i. Ensure required donations system-related records are maintained.

j. Establish an unmet needs committee and facilitate membership election of one non-government member as Chair. Members on the DSG may comprise membership in the unmet needs committee as well. Regardless, the unmet needs committee chair will be requested to serve as a member of the DSG.

k. Select a site for a Volunteer Center and, as applicable, coordinate equipping and staffing the facility.

l. Develop operating procedures for and train staff to operate the Volunteer Center.

m. Assign a supervisor or unit leader for Volunteer Center operations as applicable.

n. Prepare and keep current Tab I to Appendix 4.

3. The Donations Steering Group (DSG) will:

a. Assist the Donations/Volunteer Coordinator (DC) in developing a donations management program for the City of Beaumont and in preparing operating procedures for the donations management functions.

b. Meet at least once each year to review the donations and volunteer management process, program guidelines, and the Donations Management Annex.

c. In the event of a major emergency or disaster, the DSG will meet regularly to coordinate, update, and collaborate on the donations system and operational process before (if advance warning is available), during, and after the incident.

d. Assist the DC is determining which donations management functions should be activated after a disaster occurs.

e. Provide advice to the DC on suitable candidates for managing the various donations management functions.

f. Assist in locating volunteers to work in the donations management functions.

g. Assist the Donations Management Branch in maintaining records on donations activities.

h. Provide information to donors regarding voluntary agency operations and needs through the Donations Call Center.

i. Work together to determine the best method for handling and distributing large-volume or high-value donations received from the public or corporate entities.

j. Help the DC make decisions on when to terminate or consolidate donations management functions.

4. The Unmet Needs Committee will:

a. Be developed in accordance with guidance in Tab D to Appendix 4. The committee may be coordinated or incorporated by the local VOAD committee.
b. Assist the Donations/Volunteer Coordinator (DC) in developing a donations management program for residents of the City of Beaumont who are identified as incident victims whose needs are significantly greater than the government and charitable assistance being provided.

c. In the event of a major emergency or disaster, the DC may request the Unmet Needs Committee meet to coordinate and collaborate to identify relevant shortfalls.

d. Provide advice to the DC on suitable candidates for managing the various unmet needs.

e. Assist the Donations Management Branch in identifying and tracking victims with unmet needs.

f. Provide information to donors regarding voluntary agency operations and needs through the Donations Call Center.

g. In compliance with Tab D to Appendix 4 (item 5), process relevant appropriate unmet needs requests and refer them to the Unmet Needs Committee Chair.

5. The Donations Resource Staging Area (RSA) Manager will:

   a. Select a site for an RSA and coordinate equipping and staffing the facility.

   b. Develop operating procedures for and train staff to operate the RSA.

   c. Supervise RSA operations.

   d. Prepare and keep current Tab F to Appendix 4.

6. The Call Center Unit Leader will:

   a. Select a site for a Call Center and coordinate equipping and staffing the facility.

   b. Develop operating procedures for and train staff to operate the Call Center.

   c. Supervise Call Center operations.

   d. Prepare and keep current Tab G to Appendix 4.

7. The Donations Financial Officer will:

   a. Establish a Donations account for receiving monetary donations when applicable.

   b. Establish specific wording for the *"Pay to the Order of" line* for all checks and other securities so that appropriate information can be provided to potential donors.

   c. Ensure written disbursing procedures are prepared in close coordination with the Unmet Needs Committee so account disbursing officials have a clear mandate on how to prepare assistance checks (e.g., when, how much, to whom, etc.).

VII. DIRECTION and CONTROL

A. General

1. The Mayor is responsible for all governmental activities involved with the jurisdiction's donations management system.

2. The DSG, chaired by the DC, in coordination with the EMC or Mayor's Designee, will provide general guidance for donations management operations.

3. The DC will manage the donations management program, supervise key donations management program personnel, and coordinate the efforts of volunteer groups and local government.

4. The work of volunteers and paid government employees at a donations management facility will be directed by the supervisor of that facility.

5. Volunteers working as an integral part of a recognized volunteer group (e.g., the Red Cross, the Adventist Community Services, The Salvation Army, etc.) will respond to direction from those organizations.

6. Each individual supervising a donations management function will select an appropriate assistant or designee to run the operation in his or her absence.

B. Coordination

1. The DC will work out of and communicate from the Donations Management Branch/Unit, which should be located in or adjacent to the City of Beaumont ICP or Emergency Operations Center (EOC) if possible.

2. Each volunteer group assisting in the disaster will designate a specific individual with authority to accept task assignments and coordinate its activities with the Donations Management Branch/Unit.

VIII. INCREASED READINESS LEVELS

A. Level IV – Normal Conditions

See actions recommended in the preparedness activities in Section V.D.1.

B. Level III – Increased Readiness

1. Monitor the situation and inform key donations management personnel of the potential for activating all or portions of the donations management system.

2. Review donation management procedures for currency.

3. Check recall rosters for accuracy and update as required.

C. Level II – High Readiness

1. Continue to monitor the situation.
2. Alert key donations management staff for potential operations.
3. Ensure source lists for volunteer workers are up-to-date.
4. Check potential donations operations facilities for accessibility and availability.

D. Level I - Maximum Readiness

1. Continue to monitor the situation.
2. Activate key donations management staff to update planning.
3. Make tentative donations management facility selections.
4. Review equipment and supply status and alert providers of possible need.
5. Alert organizations that provide volunteer workers of possible activation.

IX. ADMINISTRATION & SUPPORT

A. Reporting

1. During emergency operations, the Donations Management Branch/Unit shall compile and provide a daily summary of significant donations management activities to the ICP and/or EOC for use in staff briefings and inclusion in periodic Situation Reports (see Annex N). If the EOC has been deactivated, a periodic summary of activities will be provided to the EMC, local officials and the heads of volunteer organizations participating in the recovery process.

2. Donations management facilities, if government-operated, shall provide a daily report of their activities to the Donations Management Branch/Unit. Such reports will include the following information:

   a. Call Center

      1) Number of calls by type (donation offer, vendor capabilities, requests for information, etc.)
      2) Significant donations offered and their disposition
      3) Major issues or challenges

   b. RSA (If established)

      1) Number and type of bulk donations received (truckloads, pallets, etc.)
      2) Significant donations and disposition
      3) Goods delivered to distribution points (truckload, pallets, boxes)

4) Unneeded goods delivered to other agencies
5) Current hours of operation
6) Number of persons employed (volunteers and paid workers)
7) Major operational activities
8) Support activities (feeding, lodging, etc.)
9) Major issues or challenges

c. Distribution Points (If established)

1) Number of customers served
2) Hours of operation
3) Number of workers (volunteers and paid workers)
4) Major issues or challenges

d. Volunteer Center

1) Hours of operation
2) Number of volunteers assigned to tasks
3) Number of workers within the facility
4) General types of jobs to which workers have been dispatched
5) Support activities (feeding, etc.)
6) Major issues or challenges

e. Financial Accounting

1) Cash received
2) Cash distributed
3) Major issues or challenges

B. Records

1. Activity logs - Each donations facility will maintain a log of major activities at that facility, location including activation and deactivation, arrivals and departure of staff, receipt of or return of major equipment, and the commitment of people, equipment, or materials to specific tasks.

2. The Donations Steering Group shall appoint a Secretary to provide a written record of the policies formulated and activities undertaken at meetings of the Group. Those records shall be maintained by the DC, and filed at the OEM.

3. The Unmet Needs Committee shall appoint a Secretary to maintain a written record of its actions. When the recovery process is completed, those records shall be turned over to the DC and forwarded to OEM for retention.

4. Documentation of costs – Expenses incurred in operating the donations management system are generally not recoverable. However, in the event state and/or federal reimbursement is considered, accurate records would need to be provided. Therefore, all government departments and agencies should maintain records of personnel and equipment used and supplies consumed during donations management operations.
5. Any records produced in or as a result of an incident should be forwarded to the Documentation Unit if established, or the OEM.

C. Resources

Government resources that may be needed to operate the donations management system are listed in Annex M, Resource Management.

D. Post Incident Review

The Basic Plan provides that the City of Beaumont EMC shall organize and conduct a review of the emergency operations in the aftermath of major emergency or disaster operations. The purpose of this review is to identify needed improvements in this plan, its procedures, its facilities, and its equipment. When the donations management system has been activated after a major emergency or disaster, donations/volunteer management program personnel shall participate in the review.

E. Training

1. The DC should attend training in donations management. Such training is offered by the Texas Division of Emergency Management and a number of volunteer groups.

2. Donations management facility supervisors are responsible for providing on-the-job training for individuals who will be working in the facility.

F. Exercises

Local drills, tabletop exercises, functional exercises, and full-scale exercises should periodically include a donation management scenario based on the anticipated hazards which could be faced by this jurisdiction.

X. ANNEX DEVELOPMENT & MAINTENANCE

A. The Donations/Volunteer Coordinator, in coordination with the EMC, is responsible for developing and maintaining this annex. Recommended changes to this annex should be forwarded to the OEM.

B. This annex will be revised annually and updated in accordance with the schedule outlined in Section X of the Basic Plan.

C. Individuals, departments, agencies, and volunteer organizations assigned responsibilities in this annex are responsible for developing and maintaining appropriate standard operating procedures (SOPs) to carry out those responsibilities.

D. DSG shall meet annually to review program guidelines and this Annex.

XI. REFERENCES

A. FEMA, *Donations Management Guidance Manual*, Feb 1995
B. FEMA, *Donations Management Workshop (Student Manual)*, Oct 1997

C. FEMA, *Donations Management Workshop (Toolbox)*, Oct 1997
D. FEMA, *Support Annex (DM-1)*, Apr 1999

APPENDICES:

1 ..... Current Donation Needs List
2 ..... Sample Record of Donation Offer
3 ..... Sample Public Information Release
4 ..... Donations Management Operations Guide (published separately)
5.....Sample Volunteer Management Liability Waiver Form

Tab A	Letter of Appointment – Donations/Volunteer Coordinator
Tab B	Donations Steering Group Members
Tab C	Key Donations Management Personnel
Tab D	Unmet Needs Committee
Tab E	Donations Management Branch
Tab F	Resource Staging Area
Tab G	Call Center
Tab H	Distribution Points
Tab I	Volunteer Center
Tab J	Handling Cash Donations

SAMPLE
CURRENT DONATION NEEDS LIST
City of Beaumont

As of Date/Time: _____

1. **Needed**

   a. **Goods**

   b. **Services**

2. **Unneeded:**

SAMPLE
RECORD OF DONATION OFFER

Call received by: _____ Date: _____ Time: _____

Donor Name and Information: Salutation: _____

First Name: _____ Last Name: _____

Title: _____ Organization: _____

Phone 1: _____ Phone 2: _____

Address 1: _____

Address 2: _____

City: _____ State: _____ Zip: _____

Country: _____

☐ Donated (free) ☐ Goods or ☐ Services

☐ Commercial (vendor) ☐ Goods or ☐ Services

Type of Resource: (e.g., people, food, equipment): _____

Category: (e.g., clothing, water, bedding): _____

Sub-category: (e.g., shoes, blankets, chairs): _____

Description/Notes: _____

_____

_____

Total Quantity: Units (#): _____ Measure (e.g., box, each): _____

Packaging _____ Amount (#): _____ Size (e.g., can, dozen, gallon): _____

Palletized: Yes No Transportation required: Yes No

Refrigeration required: Yes No Restrictions: Yes No

Resource Location: _____

Estimated Value: _____ Available until: _____

Follow-up required: Yes No Action taken: _____

_____

_____

SAMPLE
PUBLIC INFORMATION RELEASE

(City Letterhead)

(Date)

FOR IMMEDIATE RELEASE

FOR MORE INFORMATION, CONTACT: City of Beaumont Public Information Officer

We are receiving citizen and community inquires regarding the (name of disaster). The calls primarily involve citizens who want to offer assistance or make donations to the (name of disaster) victims. It is important that such good intentions do not create the potential for a disaster within a disaster. Therefore people who wish to offer assistance should do so in as effective a manner as possible.

Individuals or organizations that want to provide assistance to victims of the (name of disaster) should first work through their local disaster relief organizations. These may include the American Red Cross, The Salvation Army, the Texas Baptist Men Feeding Organization, the Adventist Community Services, the Second Harvest Food Banks, etc. People can find these organizations listed in the Telephone Book Yellow Pages under "Social Service Organizations."

Cash is the best contribution since items can be purchased within the affected areas to meet the specific needs of victims. To contribute cash, contributions should be sent to (the precise organization name, address, and account number where cash contributions should go).

If people prefer to donate goods or service, they should still work through their local disaster relief organizations. These organizations know the immediate needs of people in the affected areas, how best to meet those needs, and how to ensure assistance is appropriate, adequate, and delivered to the right places. The disaster relief organizations can tell potential donors what is needed and what is not needed and how to package and transport those goods that are needed to the disaster area.

We encourage people not to send unsolicited donations to the disaster area. Unsolicited donations may not reach the proper people or even would meet their current needs. If donors plan to travel to the disaster area, they may find that lodging and other services are unavailable and they may add to problems in the disaster area rather than helping.

Attention News Editors and Directors: *Please assist us in publicizing this information relating to donations for the (name of disaster). We would like to encourage donations of goods and services that are needed, while discouraging donations that cannot be used and that may add to the problems that already exist. You can also help us by discouraging sightseers from driving into the disaster area*

Appendix 4
to
Annex T
Donations Management

DONATIONS MANAGEMENT OPERATIONS GUIDE

Maintained as a separate document (copy attached and a copy is on file in the local OEM)

Appendix 4
to
Annex T

Donations Management

DONATIONS OPERATIONS GUIDE

City of Beaumont

BEAUMONT
Emergency Management

September 2018

EXPLANATION OF TERMS

1. Acronyms

ACS	Advanced Community Services
ARC	American Red Cross
CBO	Community-based (Volunteer) Organizations (see VOLAG)
DC	Donations Coordinator
DSG	Donations Steering Group
EOC	Emergency Operations Center
NIMS	National Incident Management System
PIO	Public Information Officer
PSA	Public Service Announcement
RSA	Resource Staging Area
TSA	The Salvation Army
VOAD	Voluntary Organizations Active in Disaster
VOLAG	Voluntary Agency (charitable organization that meets the provisions of IRS Code Code 501 (c)(3))

2. Definitions

Donations refer to the following:

a. Cash: currency, checks, money orders, securities, etc.

b. Goods: food, water, clothing, equipment, toys, furniture, pharmaceuticals, bedding, cleaning supplies, etc.

c. Volunteers and services

1) Individuals who are not members of any particular volunteer group (often referred to as "spontaneous", "emergent", or "non-affiliated" volunteers).

2) Individuals who are members of recognized disaster relief organizations who have undergone formal training by those organizations (ie: "affiliated", volunteers)

3) People with specialized training and expertise (ie: doctors, nurses, medics, search and rescue, fire fighting, heavy equipment operators, etc.) who may either be non-affiliated or members of a disaster relief organization.

4) Teams that provide specialized equipment or capabilities (ie: urban search and rescue, dog teams, swift water rescue teams, home repair teams, etc)

3. Assumption

During certain emergencies, disasters, or catastrophic incidents, if circumstances dictate donations will be managed internally, it may be necessary to transition from the normal ICS structure with a Donations/Volunteer Unit, to a Donations Management Branch under the Logistics Section in order to efficiently handle donations and volunteers. Both structures and processes are explained in this Appendix.

DONATIONS MANAGEMENT OPERATIONS GUIDE

1. This Guide is intended to provide information on donations management personnel and facilities and operating guidance for the donations management program. The Guide is Appendix 4 to the Donations Management Annex, but is published separately because it contains names, contact information, and facility data that change frequently.

2. In the pre-emergency phase, the Guide should be at least partially completed to provide contact information for the Donations Steering Group and other key donations personnel, to describe the functions to be performed by donations management operating units, to outline facility and equipment requirements for each unit, identify candidate facilities, and to describe the general operating process at each facility. In this phase, a Donations Coordinator should be appointed (include appointment letter in Tab A to this Guide) and Donations Steering Group members and key donations management personnel identified (complete Tabs B and C to this Guide). The Guide may be further developed during the pre- emergency phase; the Donations Coordinator should maintain it with the assistance of the Donations Steering Group. Copies will be provided to members of the Donations Steering Group, key donations management personnel, and the Emergency Management Coordinator.

3. When a disaster occurs, the Guide will be updated to identify specific facilities to be used in the donations management effort, to include staff rosters for each facility, and to include operating procedures developed for each facility. Tabs D through I should be completed during this phase. It is anticipated that the Guide will have to be regularly updated during the recovery phase to keep it current. Copies of the Guide will be distributed to members of the Donations Steering Group, key donations management personnel, the Unmet Needs Committee, and the Emergency Management Coordinator, and other local officials. Copies may also be distributed to those volunteer groups supporting local donations management operations.

4. Contents of this Guide include:

Tab A	Donations Coordinator Letter
Tab B	Donations Steering Group
Tab C	Key Donations Management Personnel
Tab D	Unmet Needs Committee
Tab E	Donations Management Branch ***(will be completed by Donations Coord.)***
Tab F	Resources Staging Area (RSA) ***(will be completed by Donations Coordinator)***
Tab G	Call Center ***(will be completed by Donations Coordinator)***
Tab H	Distribution Points ***(will be completed by Asst. Donations Coordinator)***
Tab I	Volunteer Center ***(will be completed by Volunteer Coordinator)***
Tab J	Handling Cash Donations

DONATIONS COORDINATOR

LETTER OF APPOINTMENT

December 1, 2009

Effective this date, I have appointed Carolyn Lewis as the Donations Coordinator (DC) for the City of Beaumont. The above-designated individual, in coordination with the Emergency Management Coordinator, will supervise the entire donations management program for the City using both my guidance and the recommendations of the Donations Steering Group, if one is formed.

The DC will provide additional guidance, direction, and supervision to all functions of the City's donations management program which are activated during and after a major emergency or disaster and fall under the jurisdiction of this City.

The DC will additionally work closely and collaborate with all recognized voluntary agencies in the City that will be helping victims during and after a disaster.

This appointment will remain in force until terminated by either party.

Signed letter on file 1 Dec 2009

Mayor (Date)

DONATIONS STEERING GROUP

1. The Donations Steering Group, facilitated by the Donations Manager, should consist of local government officials, community leaders, and designated members of the community-based (volunteer) organizations (CBOs) and the voluntary agencies (VOLAGs) who would have an interest in setting policy for and being a part of the donations management program if conditions warrant that it be operated by the City government.

2. The following are typical organizations, donations management personnel, and other officials that should be represented on the Donations Steering Group:

   a. Donations Coordinator — Directs donations management operations

   b. Volunteer Coordinator— Obtains/manages volunteers who donate time and services

   c. Representatives from community-based (volunteer) organizations (CBOs) such as:

      1) Local volunteer center

      2) Faith-based organizations

      3) Local ministerial alliance

      4) Clubs and organizations having a charitable mission as a part of their activities (e.g., Jaycees, Scouts, Lions Clubs, fraternities, sororities, Kiwanis, Shriners, Masons, Knights of Columbus, Telephone Pioneers, etc.)

   d. Representatives from local chapters of national voluntary agencies (VOLAGs) such as:

      1) American Red Cross (ARC)

      2) The Salvation Army (TSA)

      3) Texas Baptist Men (TBM)

      4) Adventist Community Services (ACS)

      5) Area Food Banks (i.e., America's Second Harvest)

      6) Humane Society

      7) Church World Service (CWS)

      8) United Methodist Committee on Relief (UMCOR)

      9) Radio Emergency Associated Communications Teams (REACT)

      10) Catholic Charities

      11) St. Vincent de Paul Society

   e. Public Works Director — Assists in receiving, storing, sorting, transporting, and distributing

donated resources

f. Donations Financial Officer — Records, handles, and disburses monetary donations

g. Law Enforcement Representative — Coordinates security for government-supplied resources, donated goods, the Resource Staging Area, the Call Center, the Volunteer Center, Distribution Points, etc.

h. Public Health Officer — Certifies specialized medical volunteers and the use or disposition of donated foods and medical supplies

i. Public Information Officer — Works with the media on donations announcements/pleas

DONATIONS STEERING GROUP MEMBERS

1. **City of Beaumont Legal Department- Tyrone Cooper**
   Representative's Name/Title: City Attorney
   Address: 801 Main, Beaumont, Texas 77701
   Office Phone: 409-880-3715 Cell:
   E-mail Address:

2. **The Salvation Army- Donnie Marvel**
   Representative's Name/Title:
   Address: 2350 IH 10 E, Beaumont, Texas 77701
   Office Phone: 409-983-2229 Cell:
   E-mail Address:

3. **American Red Cross- Natalie Warren**
   Representative's Name/Title: Director
   Address: 3260 Eastex Frwy, Beaumont, Texas 77703
   Office Phone: 409-729-1717 Cell:
   E-mail Address:

4. **City of Beaumont Finance Office- Todd Simoneaux**
   Representative's Name/Title: Director
   Address: 801 Main, Beaumont, Texas 77701
   Office Phone: 409-880-3115 Cell:
   E-mail Address:

5. **City of Beaumont Community Development Department- Chris Boone**
   Representative's Name/Title: Director
   Address: 801 Main, Beaumont, Texas 77701
   Office Phone: 409-880-3763 Cell:
   E-mail Address:

6. **City of Beaumont Police Department-**
   Representative's Name/Title: Wayne Jeffcoat
   Address: 255 College, Beaumont, Texas 77701
   Office Phone: 409-880-3801 Cell:
   E-mail Address:

7. **Donations Management Coordinator**
   Representative's Name/Title: Carolyn Lewis
   Address: 700 Orleans, Beaumont, Texas 77701
   Office Phone: 409-880-3865 Cell:
   E-mail Address:

Attachment 2
KEY DONATIONS MANAGEMENT PERSONNEL

Asst. Donations Management Coordinator: Jeff Skinner
Address: 700 Orleans, Beaumont, Texas 77701
Office Phone: 409-980-7280 Cell:
E-mail Address::

Volunteer Coordinator: (Same as Donations Manager)
Agency Address:
Office Phone: Fax:
E-mail Address:

Resources Staging Area (RSA) Manager: (Ken Karr)
Agency Address: 255 College, Beaumont, Texas
Office Phone: 409-880-3865 Fax:
E-mail Address:

Donations Financial Manager: Todd Simoneaux
Address: 801 Main, Beaumont, Texas 77701
Office Phone: 409-880-3789 Cell:
E-mail Address:

Emergency Management Coordinator: Tim Ocnaschek
Address: 700 Orleans, Beaumont, Texas 77701
Office Phone: 409-880-3865 Cell:
E-mail Address

Public Works Director: Joe Majdalani
Address: 801 Main, Beaumont, Texas 77701
Office Phone: 409-880-3725 Cell:
E-mail Address:

Property Management: Sam Parigi
Agency Address: 445 N. 14th Street, Beaumont, Texas 77702
Office Phone: 409-833-9555 Fax:
E-mail Address:

Southeast Texas Food Bank: Donald Stagg
Agency Address: 3845 S. MLK, Beaumont, Texas 77705
Office Phone: 409-839-8777 Fax:
E-mail Address:

Chaplain from Beaumont PD CAPP program: Dwight Benoit
Agency Address: 2830 Pine
Office Phone: 409-832-2258 Fax:
E-mail Address:

United Way: Karen Do
Agency Address: 700 North, Beaumont, Texas 77701
Office Phone: 409-835-4575 Fax: E-mail Address:

UNMET NEEDS COMMITTEE

1. During the recovery process, after all the disaster relief organizations and the state and/or federal government have provided monetary and other assistance to the disaster victims, there will still be those individuals and families who, for various reasons, need additional help in recovering from a disaster.

2. The Unmet Needs Committee is a group of representatives (generally from community- based relief organizations, established disaster relief agencies, the ministerial alliance, the local council of churches, local foundations, civic clubs, local businesses, etc.) who meet together to consider individual cases where the victims' needs are significantly greater than the government and charitable assistance being provided.

3. The representatives on the Committee are from organizations that can provide money, manpower, and/or materials for disaster relief. If an organization does not provide one of the 3-Ms above, then that organization should not be a member of the Unmet Needs Committee, or at least not a voting member.

4. The Unmet Needs Committee is generally chaired by a person elected by its members. Preferred candidates are local individuals who are well-known and respected, have exhibited successful organization leadership and collaboration skills in the past, and are not currently government officials.

5. A typical method of processing an "unmet needs request" by the Committee would be:

   a. Any member of the Committee can submit a "request," and as such, will be designated as the "advocate agency" for that particular unmet needs case.

   b. The Red Cross generally develops all cases in which the disaster victim has received the maximum Individual Family Grant award.

   c. A "request" should consist of the following:

      1) A signed request by the victim asking for additional assistance
      2) A verification of the loss incurred
      3) A compilation of the specific disaster-caused needs of the victim
      4) A recap of the assistance already provided by the various disaster relief agencies, the State, and the federal government
      5) The current financial status of the victim (the individual must sign a "Release of Confidential Information" form)

6. The advocate agency will present the individual case, and the Committee will review it. Each agency representative on the Committee will determine whether his or her agency can provide additional assistance to what has already been provided.

7. If the stated need is still unmet, and donations (money, resources, and/or manpower) are still available to help satisfy that need, then an appropriate portion of the available donations will be provided.

8. If cash is the type of donation that is considered best to satisfy the need, then, based upon the concurrence of the Committee members, the chair of the Committee will authorize the donations account bank managers to disburse the appropriate funds to the victim.

9. If the monetary donation is to be used by a vendor to provide services, a two-party check is

often appropriate to preclude misuse of the donated funds (i.e., the check is made out to both the victim and the vendor).

DONATIONS MANAGEMENT BRANCH

1. Purpose

The Donations Management Unit/Branch is the alternative function established to set up and operate the City's Donations Management program/system. (The primary is deferring items to VOADs to coordinate).

The Donations Management Unit/Branch coordinates and collaborates with the volunteer agencies on the Donations Steering Group to set policy and establish donations management procedures.

The Donations Management Unit/Branch performs as the liaison between the Emergency Operating Center (EOC) and the donations management operational entities/functions.

2. Facilities & Equipment

a. The Donations Management Unit/Branch should operate in a facility that is located, if at all possible, in proximity to both the County's and the City's EOC and the disaster area.

b. Typical equipment in the Donations Management Unit/Branch would be:

1) Sufficient desks, tables, and chairs for staff personnel

2) A large conference room (for daily meetings of the Donations Steering Group)

3) Copier and facsimile machine

4) Sufficient phones for personnel

5) Computers (with Internet access) and printer

6) Break area with microwave, refrigerator, and sink

3. Staffing

See Attachment 1

4. Operations

a. The Donations Management Unit/Branch should accomplish the following:

1) Select which donations management facilities/functions will operate for the disaster

2) Work closely with local government officials on disaster-related activities

3) Facilitate regular meetings of the Donations Steering Group

4) Provide operational policy for the operational donations management facilities

5) Coordinate with the EOC to assess donations needed/not needed, and to obtain the latest disaster-related information for relay to callers

6) Coordinate with the volunteer agencies to determine updated referral numbers and other key information

7) Ensure the City Financial Officer or other appropriate entity (i.e. American Red Cross) is dealing with the issue of cash donations (e.g., account number, check address, disbursement policies, etc.)

9) Work with the City Public Information Officer to prepare public service announcements and media pleas

10) Coordinate with the webmaster for the disaster web site, if one is established

11) Maintain updated records on all donations (e.g., cash, goods, and volunteers)

12) Operate as the initial Call Center if one is needed

13) Assist or participate in coordinating transportation issues with the Resource Staging Area and Distribution Points

14) Assist in establishing an Unmet Needs Committee, if one is required

15) Prepare "letters of thanks" as appropriate

Attachment 1
DONATIONS MANAGEMENT UNIT/BRANCH STAFFING

(When the Donations Management Function is established as a Unit or Branch)

1. **Donations Management Unit Leader or Branch Director**
   Name:
   Address:
   Office Phone: Cell: Fax:
   Email address:

2. **Donations Management Unit/Branch Staff**
   Name:
   Address:
   Office Phone: Cell: Fax:
   Email address:

3. **Donations Management Unit/Branch Staff**
   Name:
   Address:
   Office Phone: Cell: Fax:
   Email address:

4. **Donations Management Unit/Branch Staff**
   Name:
   Address:
   Office Phone: Cell: Fax:
   Email address:

5. **Donations Management Unit/Branch Staff**
   Name:
   Address:
   Office Phone: Cell: Fax:
   Email address:

RESOURCE STAGING AREA (RSA)

1. Purpose

Normal operations will be to coordinate limited amounts of donated good through primary City Staging point when possible; however, in the event the City has to manage large amounts of donated goods, the following process will be used:

A Resource Staging Area (RSA) is established to receive, sort, organize, repackage if necessary, and temporarily store donated goods and then transport them to Distribution Points where victims can pick them up. A regional RSA area may be established by the State to serve a group of affected communities. If a regional RSA area is established, volunteers from those communities that receive goods from the facility will normally participate in its operation.

2. Facilities & Equipment

a. General facility requirements are outlined below. Vacant warehouses and large stores are frequently used (see Attachment 1 for candidate facilities).

   1) Sufficient space (50,000-100,000 square feet) with hard flooring (for forklifts)

   2) Several loading docks

   3) Heated/cooled storage and work areas and some type of office space

   4) Refrigerated area for selected foods and medicines

   5) Large, paved parking lot for numerous commercial trucks to maneuver and park

   6) Adequate power

   7) Security fencing with entry point and perimeter lighting

b. General equipment/supply requirements are:

   1) Phone service

   2) Adequate lighting for work areas

   3) Sufficient desks and chairs

   4) Long (raised to chest-height) tables for sorting and packaging incoming goods

   5) Packaging materials (e.g., special cartons, binding tape, shrink-wrap, steel bands with binder, etc.)

   6) Drinking water and restrooms

   7) Copier and fax machine

   8) Computers (with Internet access) and printer

9) Pallet jacks

10) Forklifts (electric or natural gas if used inside closed building)

11) Medium-sized (bread) trucks with an elevator lift if possible, for transporting goods from the RSA to distribution facilities

12) Designated area/location for fueling distribution trucks (e.g., government facility)
Note: If volunteer workers will be living at the facility, then showers, a food preparation /dining area, and a separate sleeping area are desirable.

3. Staffing

See Attachment 2.

4. Operations

a. Pre-emergency Phase:

1) Identify facilities in the local area that could serve as an RSA.

2) Keep current telephone numbers of the lessors/realtors/owners that could provide the status of applicable facilities.

3) Develop a method for determining the availability status of a potential facility in the event a disaster has occurred or is occurring.

b. Set-Up:

1) Locate an available facility and obtain authority/permission for its use.

2) Equip the facility (basic requirements are outlined above).

c. Develop guidelines for:

1) Obtaining and recording costs for fuel used in distribution trucks

2) Ensuring proper certifications for drivers of all RSA—associated trucks

3) Ensuring proper training of forklift operators

4) Recording the receipt, storage and distribution / disposition of donated goods

5) Training, maintaining the status of, and assigning jobs to volunteer workers

Attachment 1
PROPOSED RESOURCES STAGING AREA

1. **Proposed RSA 1:**
   Manager / Lessor / Seller:
   Address:
   Phone: Cell: Fax:
   Email address:

2. **Proposed RSA 2:**
   Manager / Lessor / Seller:
   Address:
   Phone: Cell: Fax:
   Email address:

3. **Proposed RSA 3:**
   Manager / Lessor / Seller:
   Address:
   Phone: Cell: Fax:
   Email address:

4. **Proposed RSA 4:**
   Manager / Lessor / Seller:
   Address:
   Phone: Cell: Fax:
   Email address:

5. **Local Realtor Handling Commercial Real Estate:**
   Name:
   Point of Contact:
   Phone: Cell: Fax:

   Name:
   Point of Contact:
   Phone: Cell: Fax:

6. **Local Office of Economic Development and / or Chamber of Commerce**
   Name:
   Point of Contact:
   Phone: Cell: Fax:

   Name:
   Point of Contact:
   Phone: Cell: Fax:

Attachment 2
RESOURCE STAGING AREA STAFF

1. **Equipment Unit Leader:**
   Name:
   Address:
   Office Phone: Cell: Fax:
   Email address:

2. **Call Center / Equipment Unit Leader:**
   Name:
   Address:
   Office Phone: Cell: Fax:
   Email address:

3. **Transportation Unit Leader:**
   Name:
   Address:
   Office Phone: Cell: Fax:
   Email address:

4. **Security Unit Leader:**
   Name:
   Address:
   Office Phone: Cell: Fax:
   Email address:

5. **Support Unit Leader:**
   Name:
   Address:
   Office Phone: Cell: Fax:
   Email address:

CALL CENTER

1. Purpose

a. To provide the capability to handle a large number of phone calls during and after a disaster from donors and other persons that are overloading Emergency Operations Center (EOC) capabilities.

b. Calls can generally be classed into four types:

1) Donors providing a donation, starting a "drive," or wanting to know how best to donate

2) Vendors wanting to provide services or materials at a reduced cost to the disaster victims

3) Drivers, en route to the disaster area, desiring to know where they should deliver their cargo,
who will off-load it, etc.

4) Persons, including disaster victims, seeking disaster-related information

2. Facilities & Equipment

Call Center duties will be handled by the 311 Call Center Unit located in the 911 Operations Center.

3. Staffing

The Call Center will normally include staff from the 311 Call Center Unit.

4. Operations

a. setup

1) Obtain appropriate answering equipment (phone instruments, headsets, etc.).

2) Obtain appropriate furniture for operators (desks, chairs, cubicles, etc.).

3) Select and train personnel.

4) Designate an area or room from which the Donations Steering Group can operate.

5) Prepare complete donations-related Phone Operator Guides with referral numbers.

6) Prepare training agenda and conduct training as appropriate.

b. Operations

1) Alert pre-certified phone operator volunteers for duty; obtain additional volunteers or paid personnel.

2) Prepare duty times and schedules (based on anticipate incoming calls).

3) Consider security of workers (especially at night).

4) Consider accommodations for disabled workers.

5) Consider parking accessibility (especially at night and for older or disabled workers).

6) Prepare a phone recording device on the 800 line for responding to donors during non-operational hours.

7) Record donations-related information:
   a) A listing of donations offered
   b) Information on donors
   c) Donations referrals
   d) An updated resources database derived from vendors
   e) Thank You Letters sent

8) Prepare procedures for dealing with donations collection and transportation issues such as steering donor "drives" to be more productive, assisting truck drivers enroute in finding the donations drop-off point.

DISTRIBUTION POINTS

1. Purpose

a. Distribution Points are locations where disaster victims pick up donated goods, materials and supplies, etc. after a disaster strikes.

b. The Donations Coordinator (or designee) should work closely with the applicable voluntary agencies to determine where exactly these Distribution Points will be.

c. In the event that a distribution site is not established, then the City will need to establish one to distribute any goods received.

2. Facilities, Equipment & Supplies

a. See Attachment 1

3. Staffing

These facilities are generally operated by either local community-based organizations or nationally-recognized voluntary organizations and agencies. These voluntary organizations will initially use their own trained personnel for distribution operations and solicit volunteers from the community and other sources to assist as needed. In the event the City has to establish Distribution Points (RSAs), appropriate staff will be detailed.

4. Operations

a. Since local distribution operations are generally conducted by the volunteer agencies, the procedures for such operations would be the ones already used by the particular agency operating the distribution point (e.g., The Salvation Army, the American Red Cross, the Adventist Community Services, etc.).

b. The Adventist Community Services has special expertise in managing, handling, sorting, storing and distributing large volumes of donated goods, especially those that may not have been requested. Coordination with that agency for assistance is encouraged.

Attachment 1
DISTRIBUTION POINT LOCATIONS

1. **Proposed Distribution Location 1:**
   Agency / Organization in Charge:
   Site Manager:
   Address:
   Office Phone: Cell: Fax:
   Email address:

2. **Proposed Distribution Location 2:**
   Agency / Organization in Charge:
   Site Manager:
   Address:
   Office Phone: Cell: Fax:
   Email address:

3. **Proposed Distribution Location 3:**
   Agency / Organization in Charge:
   Site Manager:
   Address:
   Office Phone: Cell: Fax:
   Email address:

VOLUNTEER CENTER

1. Purpose

a. The Volunteer Center is a facility where spontaneous, emergent, or unaffiliated volunteers are assembled and assigned tasks to assist the disaster victims or the community as a whole.

b. The Volunteer Center performs several functions, including:

1) Task Identification — Determining exactly what needs to be done and the types of individuals and services needed to do the job.

2) Registration — Identifying volunteers and checking their background, skills, credentials, and providing appropriate identification badges.

3) Dispatch — Matching jobs with skills and directing volunteers where to go to complete the needed task(s).

4) Communications — Working between the Volunteer Center and disaster scene operations to ensure volunteers are being used effectively.

5) Support — Established to provide food, water, lodging, transportation, first aid, and appropriate tools (shovels, chainsaws, gloves, back braces, etc.) to assist volunteer disaster workers.

2. Facilities & Equipment

Pre-Emergency Planning

1) Determine potential locations for the Center (civic center, churches, recreation centers). If possible, the facility should have:

a) An office area

b) A kitchen, dining area, and restroom facilities

c) A sufficient parking area for large numbers of people arriving in cars, vans, trucks, buses, etc.

2) Make arrangements in advance to use suitable facilities. See Attachment 1 for a list of candidate facilities.

3) Identify nearby sources of potential volunteer workers. See Attachment 3.

3. Staffing

See attachment 2

4. Operations

a. Facility Set-Up. Obtain the following in the event the Volunteer Center is activated:

1) Sufficient phone lines and phone instruments to conduct volunteer operations, and sufficient furniture, desks, chairs, etc. to accommodate workers and staff

2) Copier and fax machine

3) Computers (with Internet access) and appropriate printer

4) Capability to produce security access badges

5) Tools with appropriate markings to preclude theft

6) Vehicles (vans, buses, etc.) to transport volunteer workers to and from the Volunteer Center and the work sites

7) Temporary floor coverings (plastic, etc.) for protecting the high traffic areas in the event the Volunteer Center is located in a special-use building (e.g., church, etc.)

b. Facility Operation

1) An Administrative function to in-process volunteer workers; to determine their job interests, skills, and certifications; to issue security badges; etc.

2) A Dispatch function to catalog what jobs exist, to match the volunteer workers with the appropriate tasks to be accomplished, and to issue appropriate tools for the job (e.g., gloves, saws, brooms, rakes, shovels, etc.)

3) A Support function to provide meals, drinks, etc. for the workers both at the Volunteer Center and their workplace.

Attachment 1
VOLUNTEER CENTER LOCATIONS

1. **Proposed Site 1:**
   Name of Manager / Lessor / Seller:
   Address:
   Office Phone: Cell: Fax:
   Email address:

2. **Proposed Site 2:**
   Name of Manager / Lessor / Seller:
   Address:
   Office Phone: Cell: Fax:
   Email address:

3. **Proposed Site 3:**
   Name of Manager / Lessor / Seller:
   Address:
   Office Phone: Cell: Fax:
   Email address:

4. **Proposed Site 4:**
   Name of Manager / Lessor / Seller:
   Address:
   Office Phone: Cell: Fax:
   Email address:

Attachment 2
VOLUNTEER CENTER STAFFING

1. **Site Manger:**
   Address:
   Office Phone: Cell: Fax:
   Email address:

2. **Alternate Site Manger:**
   Address:
   Office Phone: Cell: Fax:
   Email address:

3. **Dispatch Unit Manger:**
   Address:
   Office Phone: Cell: Fax:
   Email address:

4. **Equipment Unit Manger:**
   Address:
   Office Phone: Cell: Fax:
   Email address:

5. **Support Unit Manger:**
   Address:
   Office Phone: Cell: Fax:
   Email address:

Attachment 3
POTENTIAL SOURCES OF VOLUNTEER WORKERS

1. **Name of Organization:**
   Point of Contact:
   Address:
   Office Phone: Cell: Fax:
   Email address:

2. **Name of Organization:**
   Point of Contact:
   Address:
   Office Phone: Cell: Fax:
   Email address:

3. **Name of Organization:**
   Point of Contact:
   Address:
   Office Phone: Cell: Fax:
   Email address:

4. **Name of Organization:**
   Point of Contact:
   Address:
   Office Phone: Cell: Fax:
   Email address:

5. **Name of Organization:**
   Point of Contact:
   Address:
   Office Phone: Cell: Fax:
   Email address:

6. **Name of Organization:**
   Point of Contact:
   Address:
   Office Phone: Cell: Fax:
   Email address:

7. **Name of Organization:**
   Point of Contact:
   Address:
   Office Phone: Cell: Fax:
   Email address:

A general list of Volunteer sources includes:

Police Department Chaplains (CAPP), Citizen in Action Group, and Citizens on Patrol Group programs;
Public Health Medical Volunteer Program;
Faith Based Groups
CERT programs (if available through Jefferson County)
Temporary work agencies
Texas Workforce
Labor Pools
Spouses of employees
Beaumont Independent School District

HANDLING CASH DONATIONS

1. Cash donations are frequently the best type of donation since the money received can easily be used by the recipient organization to assist disaster victims in purchasing goods and clothing, obtaining transportation, repairing their home, etc.

2. Donors should be encouraged to contribute cash, not city, but rather to the local community-based organizations or the voluntary disaster relief agencies (e.g., the American Red Cross (ARC), The Salvation Army (ISA), Adventist Community Services (ACS), America's Second Harvest (Food Banks), Texas Baptist Men, United Methodist Committee on Relief (UMCOR), Radio Emergency Associated Communications Team (REACT), St. Vincent de Paul Society, B'nai B'rith, and others).

3. Cash donations should generally not be accepted by the City since the management of donated disaster funds by the government often turns to be a "lose-lose" proposition in that the disbursal of these funds can rarely, if ever, be carried out in an equitable manner that is sufficient to satisfy all the recipients and non-recipients.

4. If, however, unsolicited funds are received and accepted (i.e., not returned) by the City, then the subsequent steps should be followed:

   a. A separate bank account with an appropriate account number should be established.

   b. Persons, corporations, organizations, etc. wishing to donate cash should know exactly who to make the check out to, the appropriate address to which the check should be sent, and any other information needing to be written on the check to validate and enhance its processing.

   c. The same applies to other forms of donated securities such as stocks, bonds, etc.

   d. Procedures should be written to clearly show:

      1) How the account will be managed.
      2) Who will establish and maintain the account.
      3) Under what authority.
      4) Who will give the approval to the bank account managers for disbursal.
      5) What will be the exact process used to authorize disbursal.
      6) By what method is the payment made (two-party check, etc.).

   e. The person(s) authorized to disburse the funds should be a neutral party and not associated with the recipients, the government, or any other person or entity that could prejudice the disbursement of monies or otherwise indicate impropriety.

Beaumont Emergency Management

Release and Waiver of Liability for Volunteers
City of Beaumont

I, _____, understand that the following agreements are a prerequisite to my participation in the City of Beaumont Emergency Management Volunteer Program and, further, I understand that these agreements are made in consideration of the City of Beaumont allowing me to participate or function as a volunteer.

My participation in the Emergency Management program is voluntary. I understand the City of Beaumont is under no obligation to use my services in the volunteer program and may terminate my participation at any time, with or without cause, without notice to me. I further understand that I will receive no compensation, wages, insurance coverage, or any other employment benefit for my participation in the volunteer program. While participating in the volunteer program, I will follow any rules or requirements set forth by assigned Emergency Management personnel or the Incident Commander/designee as applicable. I understand that the City of Beaumont Emergency Management Division has sole discretion to direct my activities and may change those assigned activities without notice to me.

The purpose of this waiver is to establish an understanding between Beaumont Police and Beaumont Emergency Management Division Volunteers and City of Beaumont regarding liability issues. I want to volunteer my services to the City of Beaumont. I certify that I am in good mental and physical condition and I understand the inherent risks associated with acting as a volunteer including the risk of physical injury or death. I understand that these risks may include, but are not limited to, slips and falls, physical activity and exertion, muscle and ligament strains, pulls and tears, abnormalities of blood pressure or cardiac arrest, assault and battery, cuts and punctures from debris, glass, nails, hypodermic needles, wire, rocks, concrete, cans, and other sharp objects. I further understand that I risk aggravating any preexisting physical condition I may have in the performance of these services.

I understand that while my volunteer services will be at the direction of the Beaumont Police Department or Beaumont Emergency Management Division, I am nevertheless not an employee of the City nor am I an employee of the Beaumont Police Department or the Beaumont Emergency Management Division within the meaning of the Texas Workers' Compensation Act at the time of my performance of these volunteer services. I further understand that I am a volunteer and that no employee/employer or master/servant relationship is created between myself and the City and/or County of Jefferson or the Beaumont Police Department or Beaumont Emergency Management Division and that I will receive no compensation of any kind for my participation as a volunteer and that there is no promise of paid employment or future paid employment. There is no employment contract or other contract of hire between me and the City of Beaumont, the Beaumont Police Department, or the Emergency Management Division. I acknowledge that the volunteering of time and/or services does not constitute employment for purposes of the Workers' Compensation Act of Texas and further acknowledge that I am not entitled to benefits of said Act.

In consideration of the Beaumont Police Department, Beaumont Emergency Management Division, and the City of Beaumont allowing me to participate as a volunteer, I agree not to sue and forever release, waive and discharge the City of Beaumont, the Beaumont Police Department, Beaumont Emergency Management Division, and/or Jefferson County from any and all liability to me or my personal representatives, assigns, heirs, children, dependents, spouse and relatives from any and all claims, causes of action, losses, judgments, liens, costs, demands or damages that are caused by or arise from any injury (including death) to me or my

property. I assume all risks associated with my participation as a volunteer. I understand that the performance of these volunteer services may be hazardous, and I specifically waive any liability for injuries that may result from the negligence or carelessness of fellow volunteers, Beaumont Police officers, city employees, or the public.

I understand that the Beaumont Police Department, Beaumont Emergency Management Division, and the City of Beaumont shall not be responsible for loss or theft of personal property, or damage to personal property caused by the Beaumont Police Department, Beaumont Emergency Management Division, the City of Beaumont, its employees and officers, other volunteers or the public.

I understand that my participation as a volunteer in this activity is purely and solely voluntary and that I am not an employee or contractor for the Beaumont Police Department, Beaumont Emergency Management Division, or the City of Beaumont. I further acknowledge that I am not, and will not function as a Peace Officer. By virtue of my volunteer status, I shall have no powers or abilities greater than those of a private citizen to enforce the laws of the State of Texas.

CONFIDENTIALITY STATEMENT. I hereby acknowledge my responsibility and agreement under applicable Federal and Texas law and this document, to keep confidential any sensitive official information or information regarding health information of any person, living or dead, obtained by or revealed to me in any manner while participating in the volunteer program, except as required by law or authorized by the Emergency Management Coordinator/designee or City Attorney.

INDEMNITY AND RELEASE: I hereby acknowledge that I have carefully read this Release and Waiver of Liability for Volunteers, that I fully understand its contents, that I am over the age of 18, and that I am signing this Release and Waiver of Liability for Volunteers voluntarily and intend for it to be legally binding. I AGREE TO INDEMNIFY AND HOLD THE CITY OF BEAUMONT AND ITS OFFICERS, AGENTS, AND EMPLOYEES HARMLESS FROM ALL CLAIMS OF ANY CHARACTER, TYPE, OR DESCRIPTION, INCLUDING, BUT NOT LIMITED TO, NEGLIGENCE, GROSS NEGLIGENCE, AND/OR WILLFUL AND MALICIOUS CONDUCT ARISING OUT OF OR IN ANY WAY CONNECTED WITH MY PARTICIPATION IN THE EMERGENCY MANAGEMENT VOLUNTEER PROGRAM. I ALSO RELEASE AND HOLD THE CITY OF BEAUMONT AND ITS OFFICERS, AGENTS, AND EMPLOYEES HARMLESS FROM ALL CLAIMS OF ANY CHARACTER, TYPE, OR DESCRIPTION, INCLUDING, BUT NOT LIMITED TO, NEGLIGENCE AND/OR GROSS NEGLIGENCE, WHETHER OR NOT SUCH NEGLIGENCE IS CAUSED BY AN OFFICER, EMPLOYEE, OR VOLUNTEER IN THE VOLUNTEER PROGRAM, OR THE CITY OF BEAUMONT, RESULTING IN ANY INJURY TO MYSELF OR MY PROPERTY BECAUSE OF MY PARTICIPATION IN THE VOLUNTEER PROGRAM. THIS INDEMNITY AND RELEASE IS BINDING ON ME, MY FAMILY, ESTATE, HEIRS, AND ASSIGNS.

_____
Printed Name

_____
Address/City/State/Zip

_____ _____
Telephone Number Email

_____ _____, 200___
Signature of Volunteer

Notary:
Name Printed _____

Address
Licensed as: _____ License # _____

The State of Texas §
City of Beaumont §
This instrument was acknowledged before me on _____ by _____.

_____
NOTARY PUBLIC in and for the State of Texas
My commission expires: _____